

**Pan American Health Organisation  
Christ Church, Barbados**

**Vulnerability Assessment  
of the  
Victoria Hospital  
Castries St Lucia**

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# **Vulnerability Assessment of the Victoria Hospital Castries, St Lucia**

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- A Terms of Reference
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## 1.0 INTRODUCTION

Located on a hill overlooking the harbour of Port Castries on the northwestern side of the island of St Lucia, the Victoria Hospital is the main medical facility for the country. The hospital compound contains a variety of buildings of differing construction, condition and age - ranging from about 5 to 100 years old.

Currently the L-Block and the Baron Wing - the two oldest sections of the hospital - are being refurbished. In conjunction with this exercise, the Pan American Health Organisation (PAHO), through Dr Jean-Luc Poncelet, engaged Tony Gibbs to review the hospital facilities and so determine:

- (i) The likely level of vulnerability of the hospital to natural hazards.
- (ii) What remedial action may be necessary to achieve an acceptable level of security and to ensure that the hospital will continue to function after a national disaster.
- (iii) Cost estimates for works required in (ii) above.

The maternity wing - the most recently constructed building on the site - has been excluded from this review.

In addition to the buildings, Eng Gibbs has also been asked to review the provision of utilities with a view to improving the self-sufficiency of the facility in the event of a disaster.

A copy of the terms of reference is included in Appendix A.

## 2.0 HAZARDS

### 2.1 General

The primary natural hazards facing islands in the Caribbean are:

- (i) Earthquakes
- (ii) Hurricanes
- (iii) Torrential rains

In the case of St Lucia, volcanic activity is also a consideration but this latter item falls outside the ambit of the current report. The first 3 items are discussed generally below.

### 2.1 Earthquakes

Seismic events in the Eastern Caribbean, where St Lucia is located, are principally associated with a subduction zone at the junction of the Caribbean Plate and the Americas Plate. The Caribbean Plate is moving eastward relative to the Americas Plate at a rate of about 20mm per year. The Americas Plate dips from east to west beneath the Caribbean Plate along a north-south line approximately 150km east of St Lucia. This leads to a moderate level of inter-plate seismicity in the vicinity of St Lucia. The maximum historical intensities of earthquakes in St Lucia as reported by Dr John Shepherd (formerly of the Seismic Research Unit, UWI, Trinidad) are VII and VIII on the Modified Mercalli Scale. The Caribbean Uniform Building Code (CUBiC) recommends a Z-factor of 0.75 for St Lucia. However, a 1983 study by Faccioli, Taylor and Shepherd recommends a Z-factor of 0.5 and a design ground acceleration of less than or equal to 0.1g. This places St Lucia somewhere between zones 2 and 3 of the UBC and (old) SEAOC codes of the USA. In other words, the level of seismicity in St Lucia is moderate but sufficiently important not to be ignored.

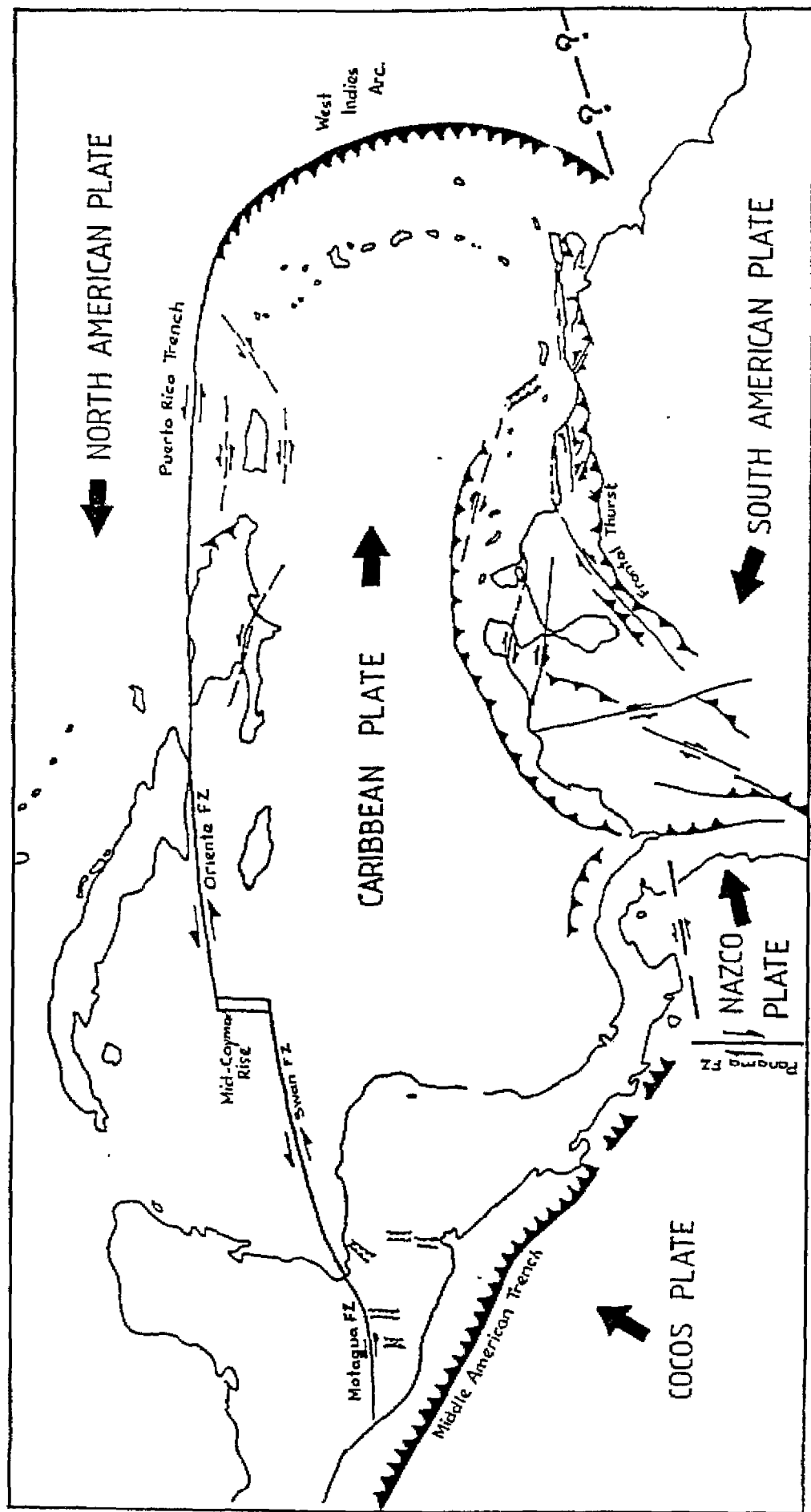
Figures 1, 2 and 3 (at the end of this sub-section) show the tectonic setting of the Caribbean, the main physical features of the Eastern Caribbean and a cross section through the island arc.

The two most recent earthquakes to have caused significant damage in St Lucia are:

- |                      |  |
|----------------------|--|
| 19th March 1953      | Richter magnitude 7.5, Modified Mercalli intensity VII in St Lucia.      |
| 16th February 1906 - | Richter magnitude 7.0, Modified Mercalli intensity VII-VIII in St Lucia. |

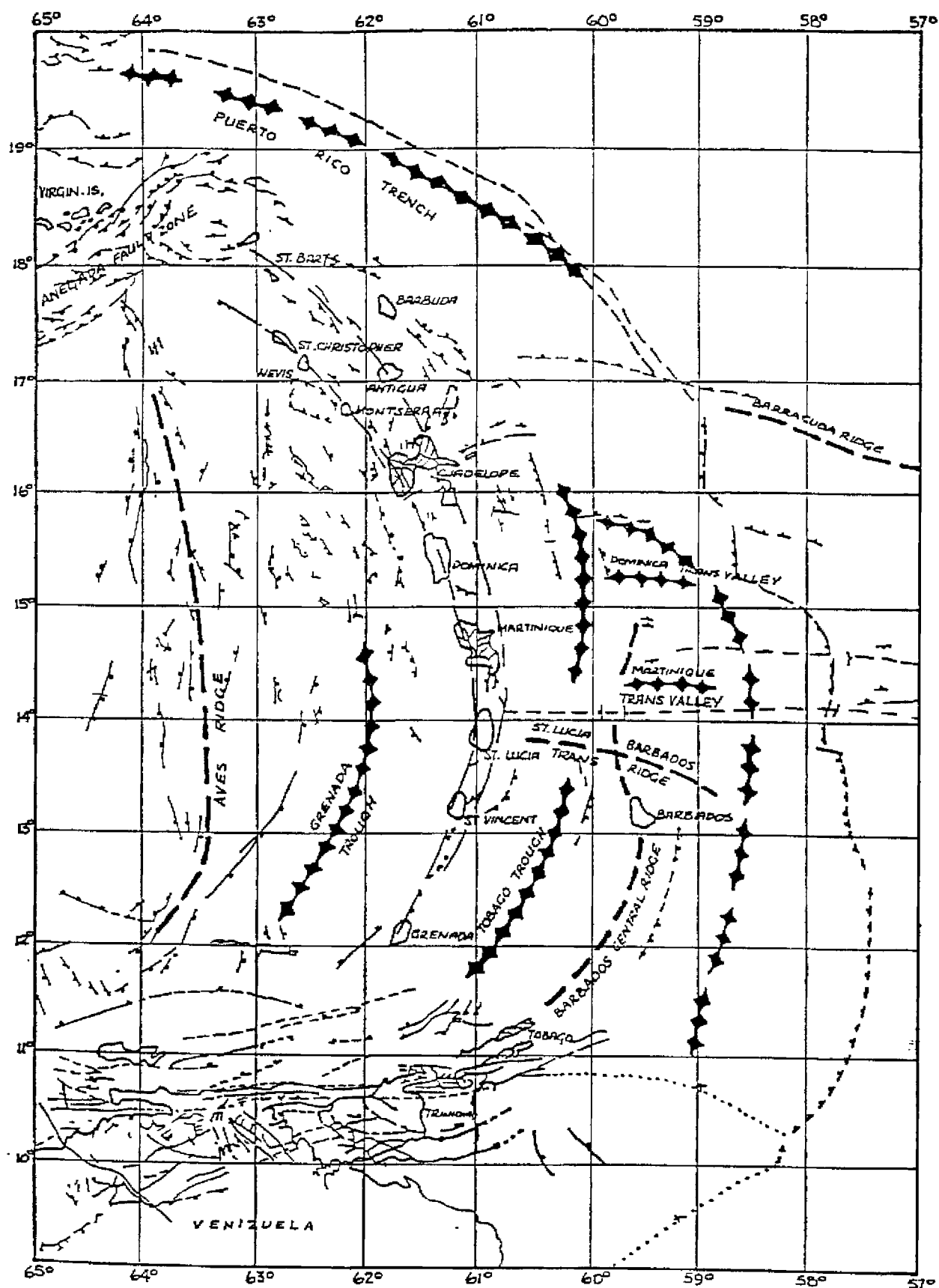
An isoseismic map of this latter event is reproduced in figure 4c (at the end of this sub-section).

The catastrophic Guadeloupe earthquake of 8th February 1843 produced a Mercalli-Sieberg-Cancani intensity of VII in St Lucia. An isoseismic map of that event is reproduced in figure 4b (also at the end of this sub-section). Other isoseismic maps (figures 4a and 4d) are presented for the events of 11th January 1839 (Richter  $M=7.5-7.8$ , MSC=VIII) and 21st May 1946 (Richter  $M=7.0$ , MSC=VII).

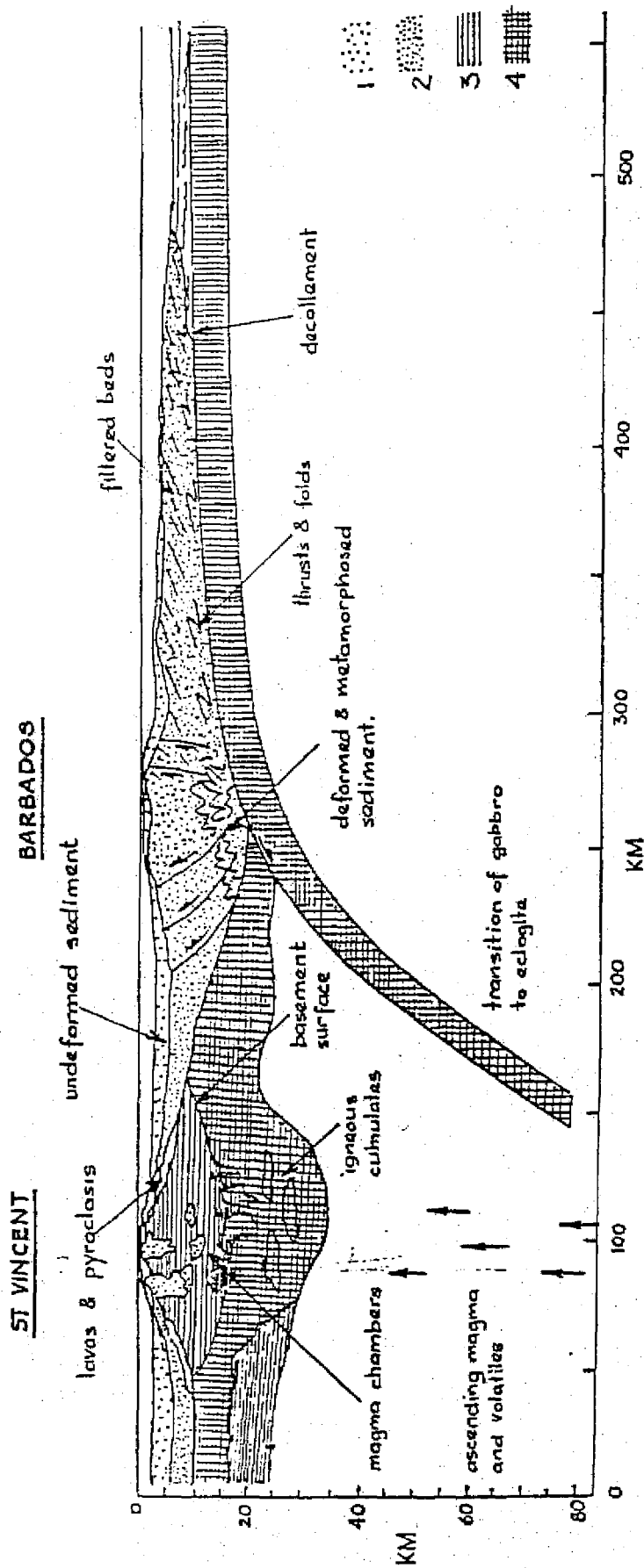


Tectonic Setting of the Caribbean  
(after Molnar and Sykes, 1969)

Figure 1



Main Features of Eastern Caribbean  
 (based on compilation by JE Case and TA Holcomb USN00  
 and from Peter and Westbrook, 1976)



Diagrammatic cross-section of the Eastern Caribbean island arc illustrating the structure and the processes acting on it. 1. Undeformed sediment. 2. Deformed and/or consolidated sediment. 3. Igneous crust produced by the volcanic arc. 4. Main oceanic crustal layer and lower crust of arc. Vertical exaggeration 2:1.

Structure in Region of Barbados

(Westbrook, 1970)

Figure 3



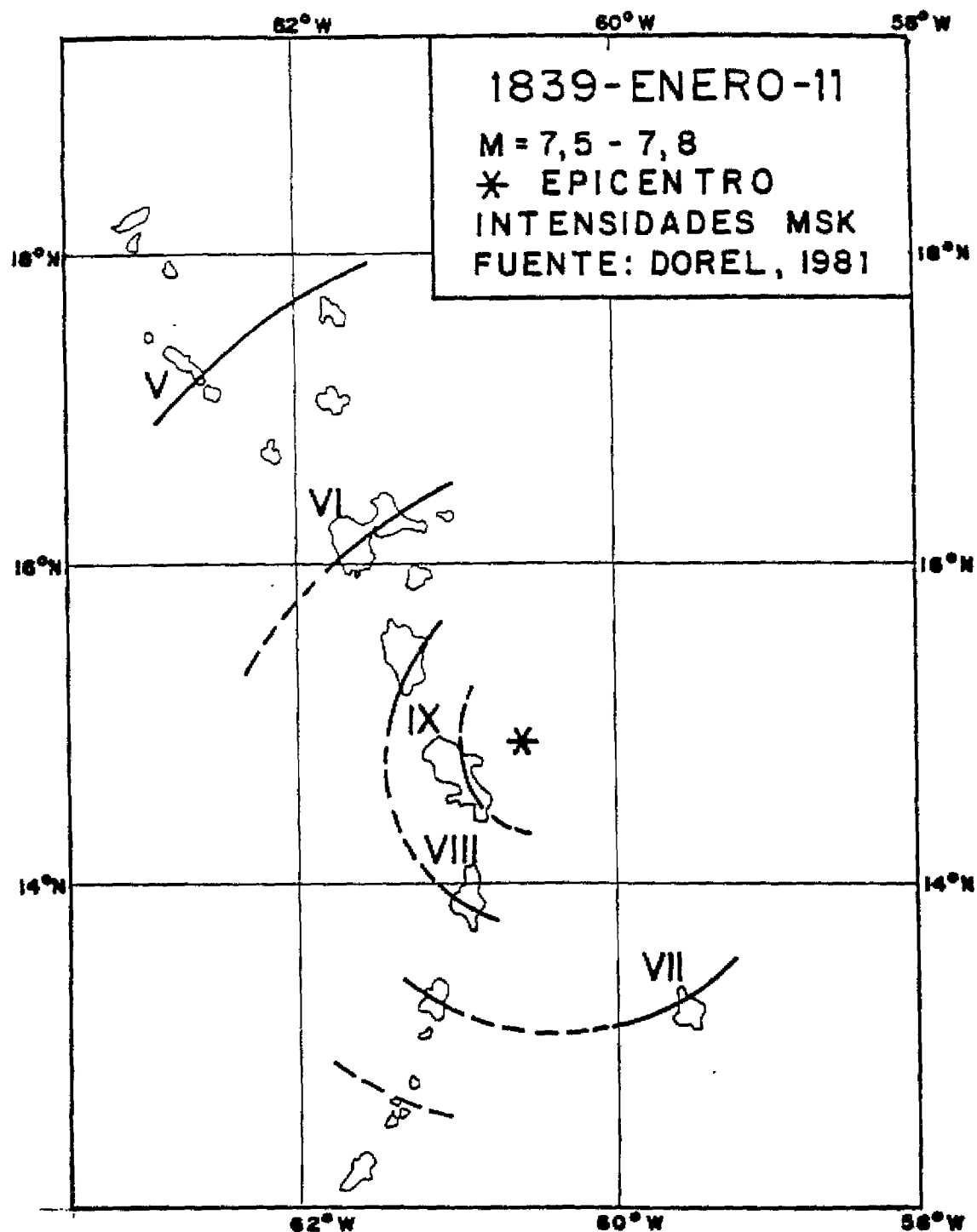


Figure 4a



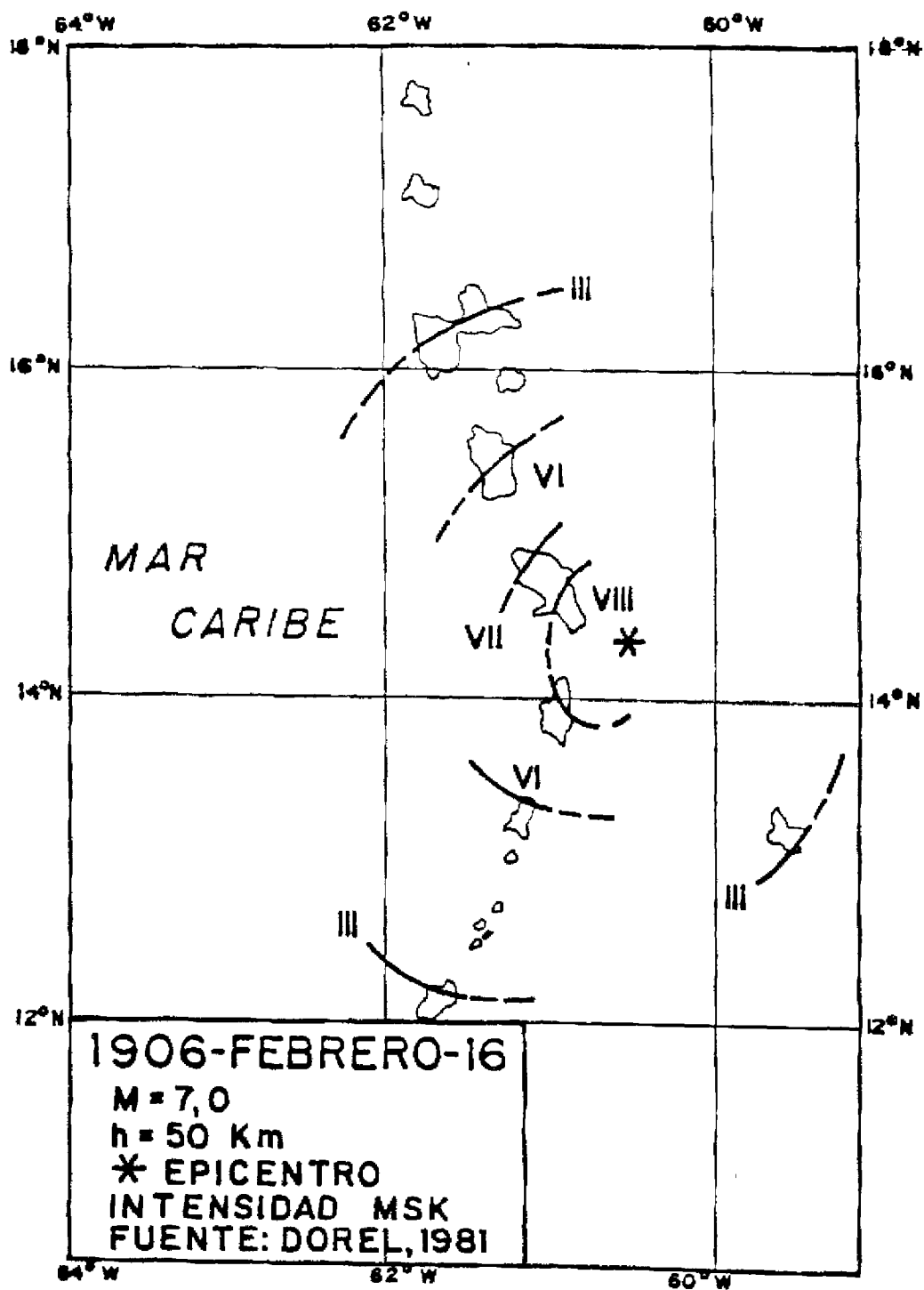


Figure 4c

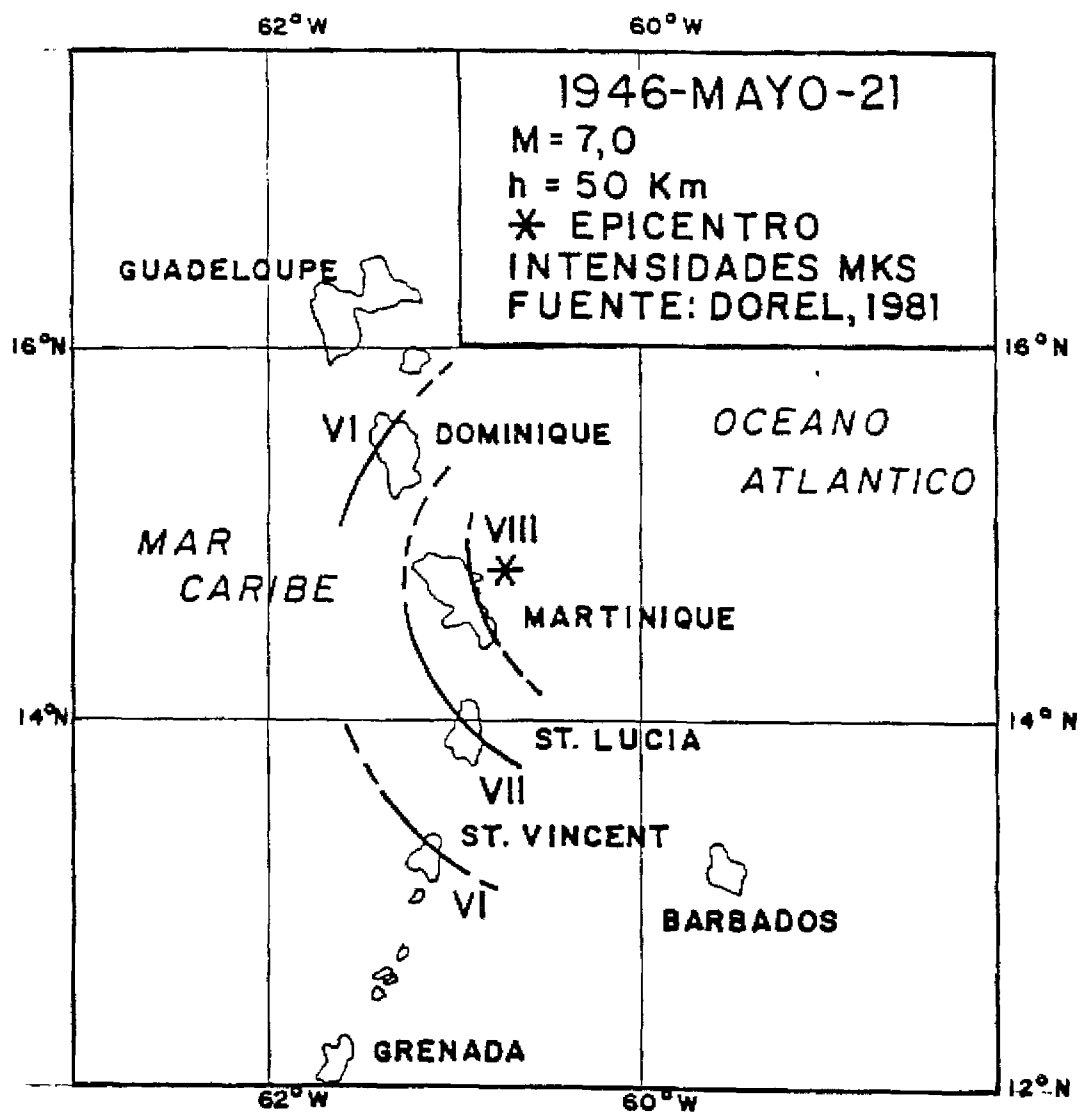


Figure 4d

## 2.3 Hurricanes

St Lucia lies in the North Atlantic Ocean, one of the six main tropical areas of the earth where hurricanes may develop every year. In its April 1991 Information Bulletin, the Caribbean Cyclone-Resistant Housing Project (UWI) states that over 4000 tropical storms have occurred in the region within the past 500 years, half of which developed into hurricanes. A general historical record of those hurricanes affecting St Lucia from the seventeenth century to 1980 is given in Table 1 (at the end of this sub-section).

Cyclones are formed when an organised system of revolving winds, clockwise in the Southern Hemisphere and anti-clockwise in the Northern Hemisphere, develop over tropical waters. The classification of a cyclone is based on the average speed of the wind near the centre of the system. In the North Atlantic they are called tropical depressions for wind speeds up to 17 metres per second (m/s). Tropical storms have wind speeds in the range 18 m/s to 32 m/s. When the wind speeds exceed 32 m/s the system is called a hurricane.

A hurricane is a large-scale, low-pressure weather system. It derives its energy from the latent heat of condensation of water vapour over warm tropical seas. In order to develop, a hurricane requires a sea temperature of at least 26°C which must be maintained for several days for the system to sustain itself. A large expanse of sea surface is required for the formation of a hurricane, about 400 kilometers (km) in diameter. A mature hurricane may have a diameter anywhere from 150 km to 1000 km with sustained wind speeds often exceeding 52 m/s near the centre with still higher gusts.

A unique feature of a hurricane is the eye. The system of revolving winds does not converge to a point, but becomes tangential to the wall of the eye at a radius of 8 to 12 km from the geometric centre of the disturbance. The eye is an area of light winds, thin cloud cover and the lowest barometric pressure. The eye provides a convenient frame of reference for the system and can be tracked with radar, aircraft or satellite. Figure 5 (at the end of this sub-section) shows the variations of wind speed and barometric pressure with distance from the eye of the hurricane.

In Figures 6 and 7 (at the end of this sub-section) are presented a probability chart and table (CCRHP-UWI) of cyclone risk in a 2-degree square (approximately 220 km x 220 km) centred on Barbados. The statistics for St Lucia are not readily available but are likely to be very similar to those for Barbados. It is estimated that the probability of a direct hit on St Lucia is about 65% of the probability of a passage through the 2-degree square as shown on figures 6 and 7.

The destructive potential of a hurricane is significant due to high wind speeds, potential torrential rains which produce flooding and occasional storm surges with heights of several metres above normal sea level.

The Saffir-Simpson scale is often used to categorize hurricanes based on wind speed and damage potential. The following five categories of hurricanes are recognized:

Category	Wind Speed		Damage
	m/s	mph	
HC1	33 - 42	74 - 95	Minimal
HC2	43 - 49	96 - 110	Moderate
HC3	50 - 58	111 - 130	Extensive
HC4	59 - 69	131 - 155	Extreme
HC5	> 69	> 155	Catastrophic

The Caribbean Uniform Building Code and the BNSI/NCST/OAS/BAPE Wind Code set out the basic wind parameters for the design of buildings in St Lucia. The normal requirement is the 1-in-50-year wind, ie a wind speed which on average is not expected to be exceeded more than once in 50 years. In St Lucia this produces a basic 3-second gust wind speed of 58 m/s. This represents a category 3 hurricane. For a category 4 hurricane, a wind speed is experienced which on average is not expected to be exceeded more than once in 100 years. The 1-in-200-year wind is experienced in a category 5 hurricane.

## ST LUCIA

### 1600-1700

October 23 or 24, 1694

### 1700-1800

June 12-14, 1780

October 10-18, 1780 - "Great Hurricane"

### 1800-1900

October 23, 1817

October 21, 1818

September 21-22, 1819

October 13-15, 1819

July 9, 1837

October 6, 1841

### 1900-1980

September 2-5, 1951

October 30 - November 6, 1956 - heavy swells from "Greta" to west-northwest

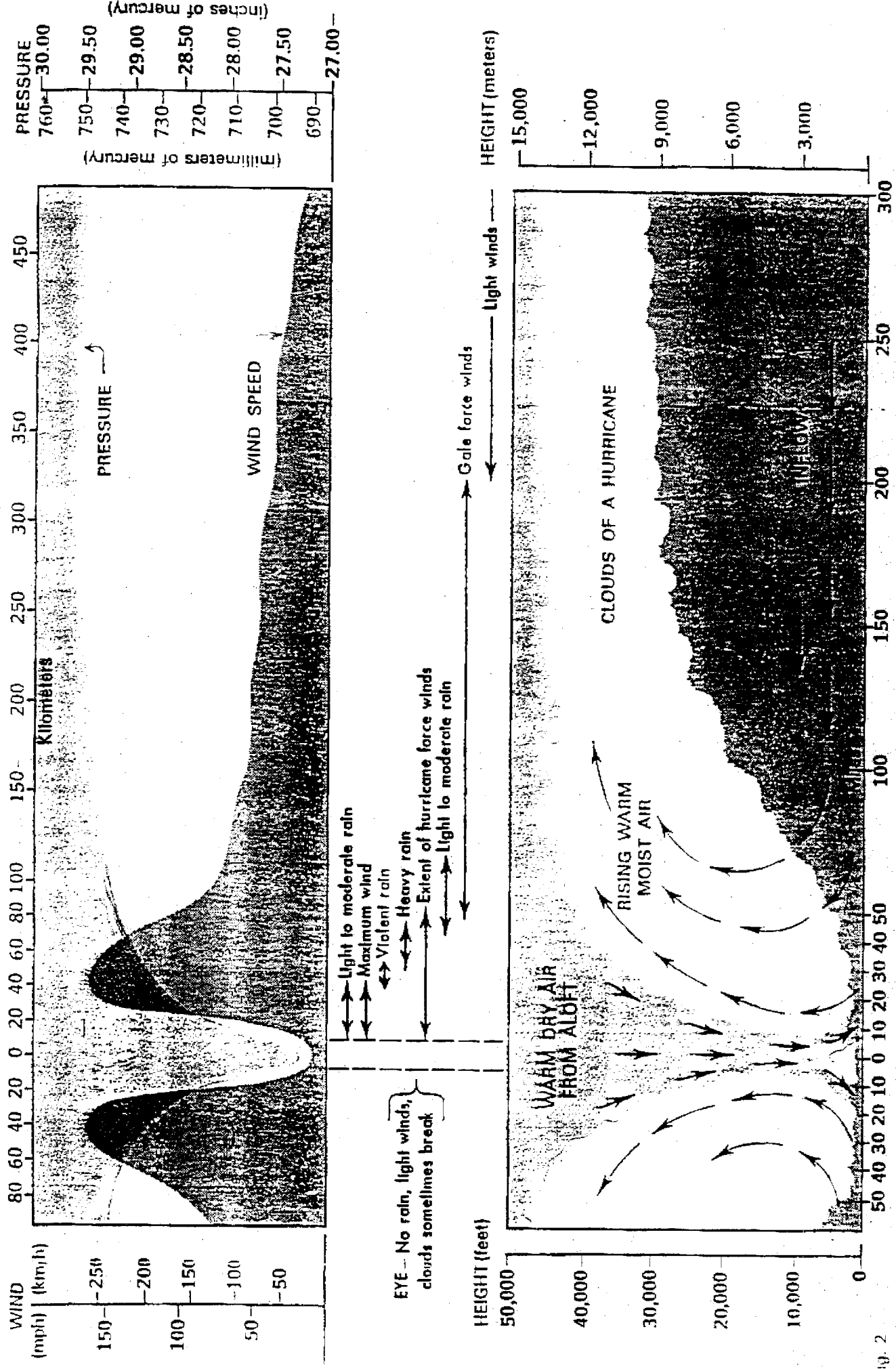
July 10, 1960 - "Abby" - destruction most severe in memory

September 25, 1963 - "Edith" - \$3,465,000 in damages

September 5-22, 1967 - "Beulah" - torrential rains; \$3 million in damages

August 4, 1980 - Hurricane "Allen"

Table 1

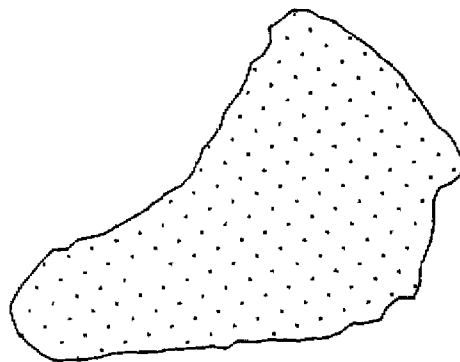
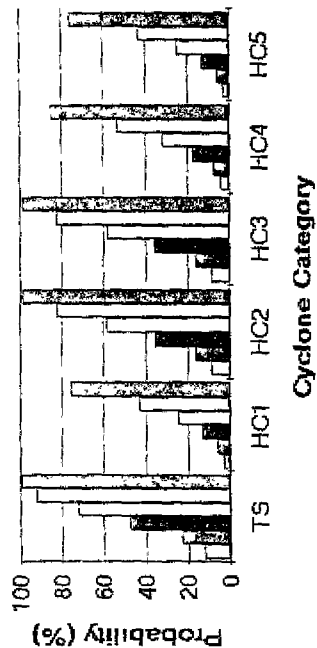


upper chart shows:  
 Variations of Wind Speed and Barometric Pressure  
 with distance from the eye of the hurricane

Figure 5



# *Cyclone Risk - Barbados*



Number of Years	Probability of Cyclone (%)					
	TS	HC1	HC2	HC3	HC4	HC5
1	12	3	8	8	4	3
2	23	6	16	16	7	6
5	48	13	36	36	17	13
10	73	25	58	58	32	25
20	93	43	83	83	53	43
50	100	76	99	99	85	76

Figure 6

# *Cyclone Risk - Barbados*

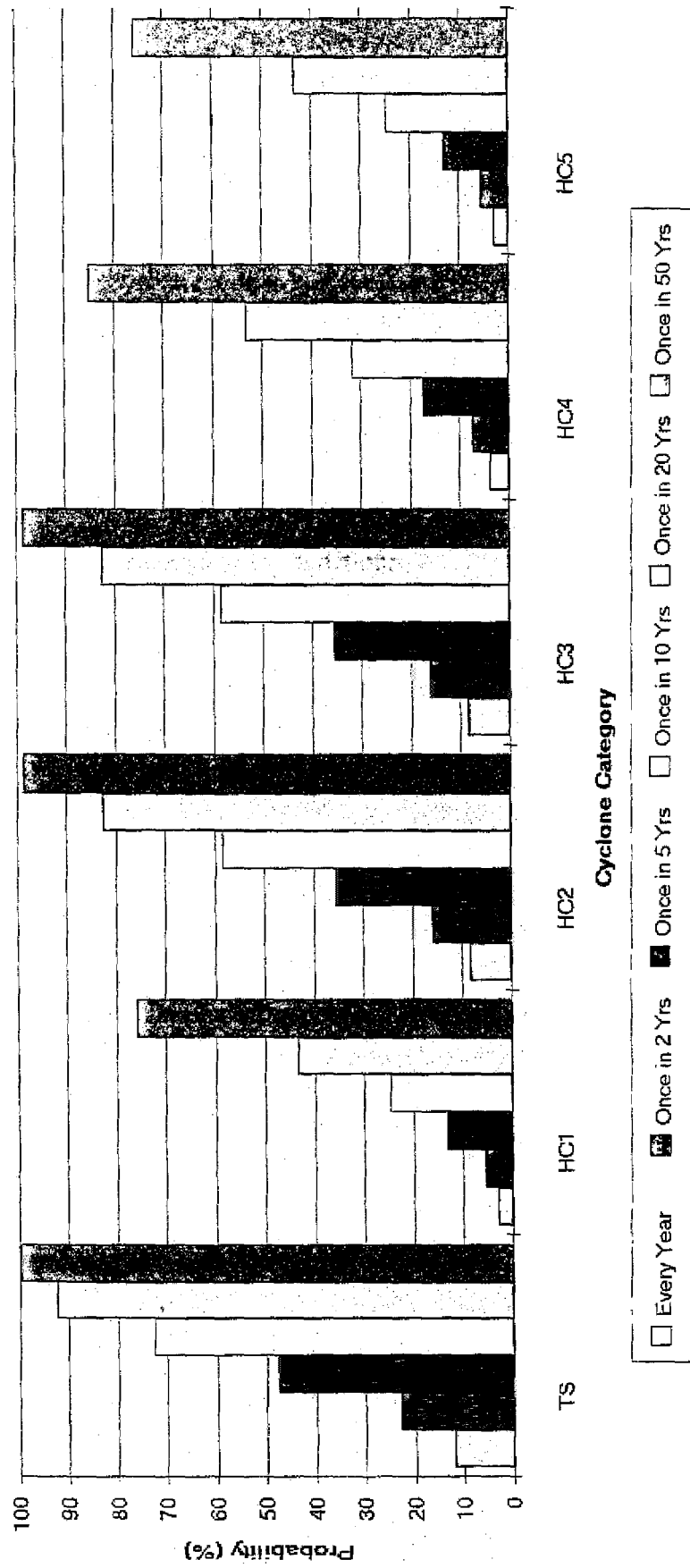


Figure 7

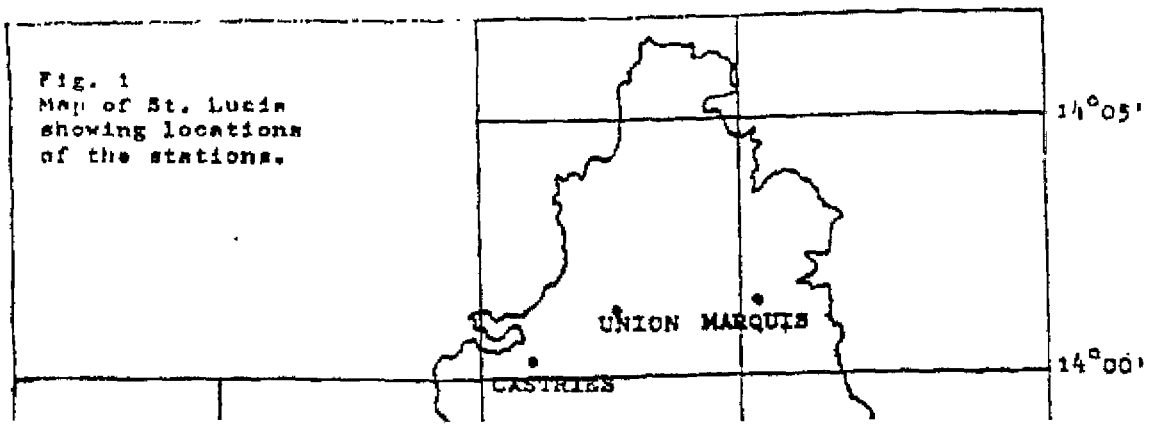
## 2.4 Torrential Rains

Although hurricanes are often accompanied by heavy rains, severe rainfall events resulting in flooding in St Lucia are also, and frequently, associated with troughs and tropical depressions. The risk of flooding is therefore not restricted to, nor more likely to occur during hurricane events.

Drainage systems and structures in St Lucia are generally designed for rainfall events having return periods of 20 years. This means that such systems are likely to become overloaded and cause some degree of flooding when rainstorms are experienced with return periods greater than 20 years. Figure 8 and 9 (at the end of this sub-section) show the rainfall intensity-duration-frequency curves for two locations in St Lucia.

Generally, lower lying areas will be more susceptible to flooding than higher and sloping ground.

The damage caused by flooding depends on the type and elevation of facilities in the location. The results of flooding may range from the inconvenience of temporarily submerged driveways to the loss of equipment and finishes inside flooded buildings and consequential disruption of the functions.



RAINFALL INTENSITY-DURATION FREQUENCY CURVES

UNION

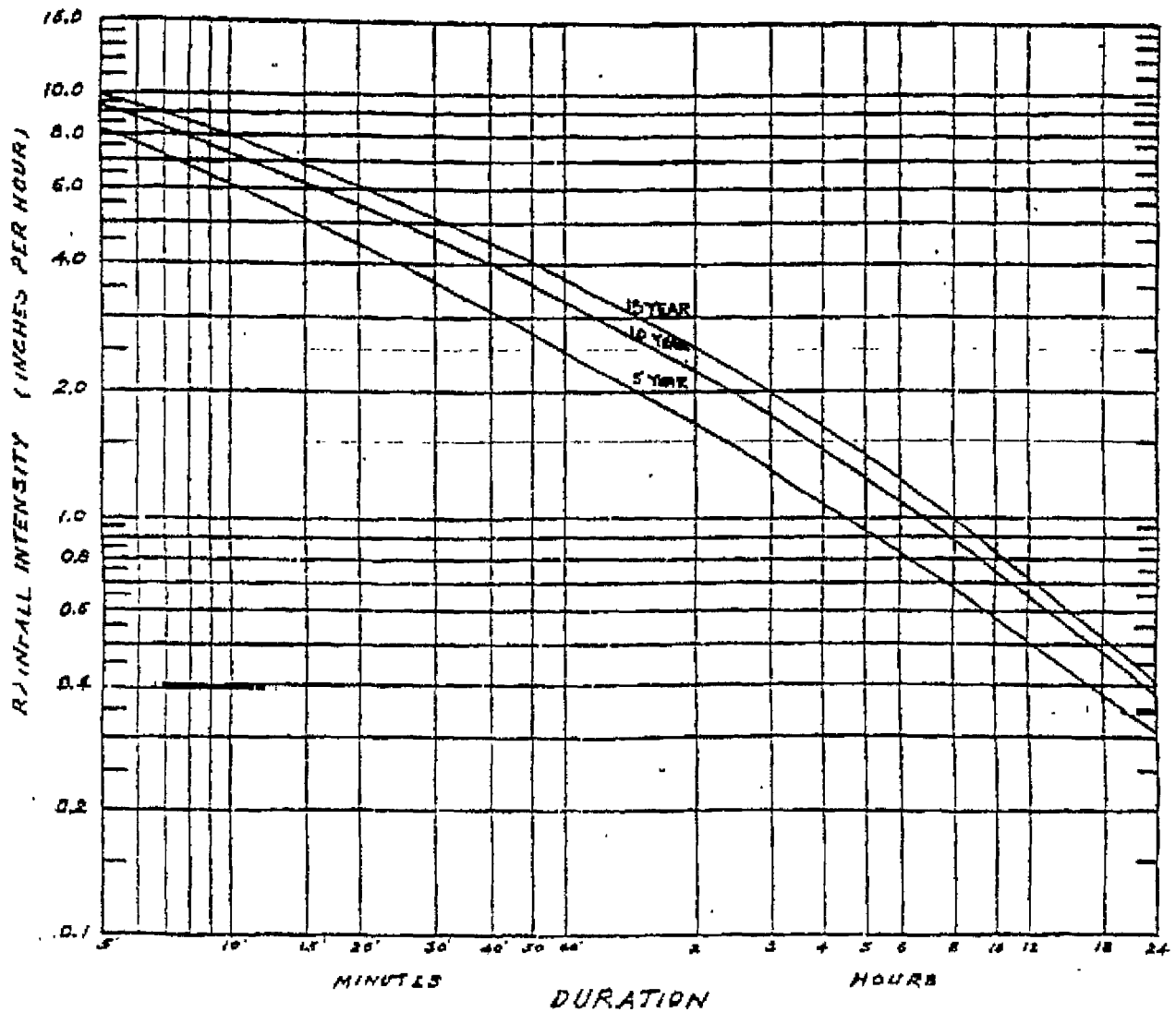


Figure 8

# RAINFALL INTENSITY-DURATION FREQUENCY CURVES

LA PERLE, SOUFRIERE,  
ST. LUCIA

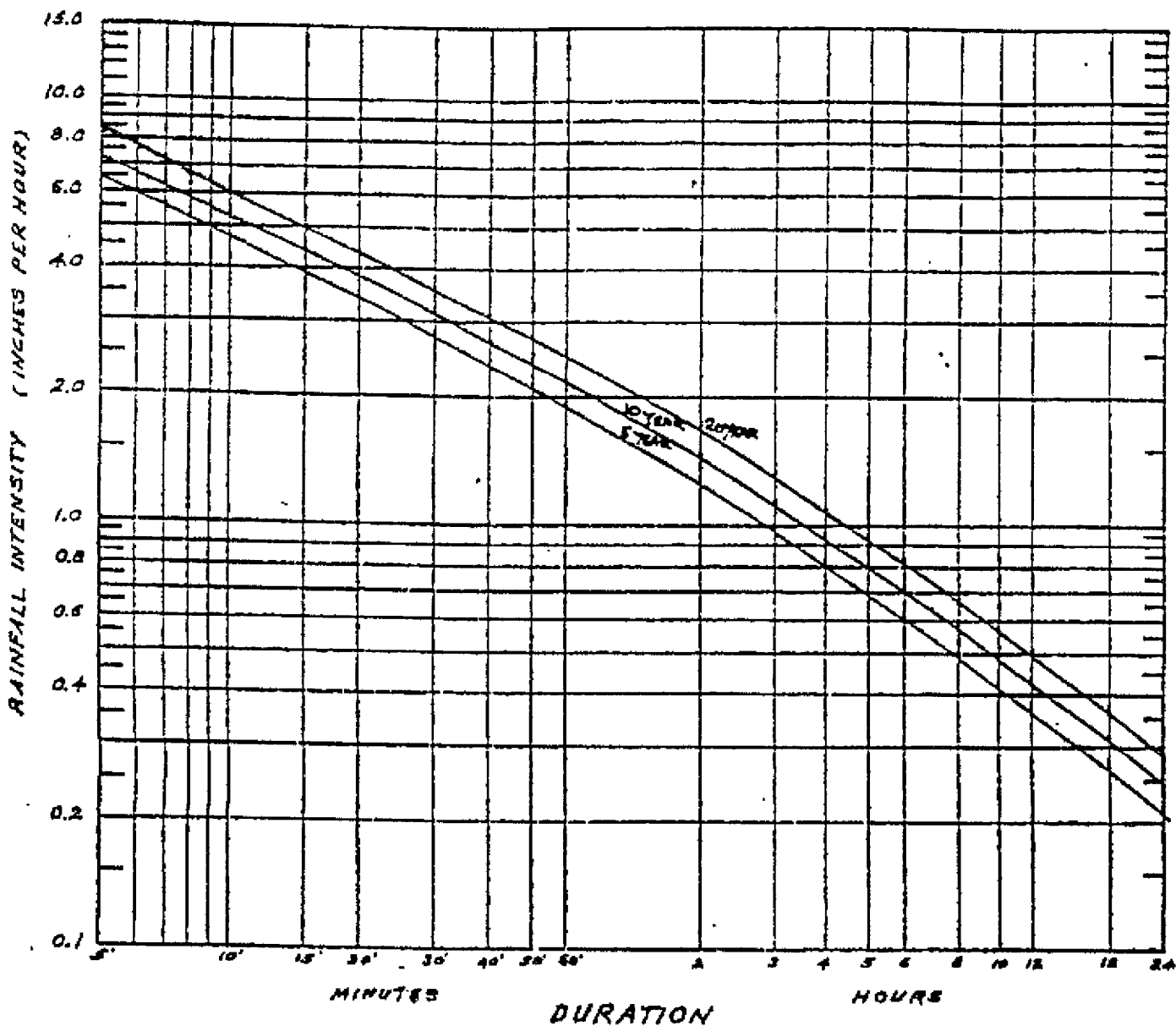


Figure 9