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COMMUNICATION OF EMERGENCY PUBLIC WARNINGS

A Social Science Perspective and State-of-the-Art Assessment

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ABBREVIATIONS, ACRONYMS AND INITIALISMS

CAWP Colorado Avalanche Warning Program

CDWS Civil Defense Warning System
DOT U.S. Department of Transportation

EBS Emergency Broadcast Sytem EOC emergency operations center

EPA U.S. Environmental Protection Agency

EPZ emergency planning zone

FEMA Federal Emergency Management Agency

FBI Federal Bureau of Investigation NAWAS National Warning System

NEHRP National Earthquake Hazards Reduction Program

NEPEC National Earthquake Evaluation Council

NHC National Hurricane Center

NOAA National Oceanic and Atmospheric Administration

NORAD North American Air Defense Command

NRC Nuclear Regulatory Commission

NRT National Response Team

NSSFC National Severe Storms Forecast Center

NWS National Weather Service NWWS NOAA weather wire service OES Office of Emergency Services

PA public address

RCRA Resource Conservation and Recovery Act

SARA Superfund Amendments and Reauthorization Act of 1986

USFS U.S. Forest Service USGS U.S. Geological Survey

WSFO Weather Service forecast offices

WSO Weather Service Offices

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ABSTRACT

More than 200 studies of warning systems and warning response were reviewed for this social science perspective and state-of-the-art assessment of communication of emergency public warnings. The major findings are as follows.

First, variations in the nature and content of warnings have a large impact on whether or not the public heeds the warning. Relevant factors include the warning source; warning channel; the consistency, credibility, accuracy, and understandability of the message; and the warning frequency.

Second, characteristics of the population receiving the warning affect warning response. These include social characteristics such as gender, ethnicity and age, social setting characteristics such as stage of life or family context, psychological characteristics such as fatalism or risk perception, and knowledge characteristics such as experience or training.

Third, many current myths about public response to emergency warning are at odds with knowledge derived from field investigations. Some of these myths include the "keep it simple" notion, the "cry wolf" syndrome, public panic and hysteria, and those concerning public willingness to respond to warnings.

Finally, different methods of warning the public are not equally effective at providing an alert and notification in different physical and social settings. Most systems can provide a warning given three or more hours of available warning time. Special systems such as tone-alert radios are needed to provide rapid warning.