SUMMARY AND RECOMMENDATIONS

City of Los Angeles International Earthquake Conference February 7-11, 1983

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I. HOW IT ALL BEGAN:

In 1979, Los Angeles City Councilman Hal Bernson was chairman of the City's Building & Safety Committee and in that capacity spear-headed landmark legislation to make the City's 8,000 unreinforced buildings seismically safe.

At that time, the first projection by noted local scientists as to a major earthquake occurring in the area in the near future was made.

Bernson proposed a public education program be launched in order to alert the community to the consequences in the event of a major earthquake.

On behalf of the City, the Councilman innovated an Earthquake Awareness Week for September, 1980. This program involved all City governmental agencies who would deal with an earthquake disaster, as well as special informational and educational materials which were distributed to the community at large.

The response on behalf of both the public and the media made the week an outstanding success.

As a continuation of the Week, on Feb. 10, 1981 a seminar was set up by Councilman Bernson to commemorate the 10th anniversary of the 1971 California Sylmar quake. The seminar attracted a large segment from throughout the country.

One of the attendees, Dr. Fred Krimgold - Disaster Program Director, National Science Foundation - was so impressed by the agenda that he later asked Councilman Bernson to consider organizing the first International Earthquake Conference ever to be held for government officials and policy makers.

In cooperation with Dr. William Petak - University of Southern California, Institute of Safety & Systems Management - Bernson estabished five plenary sessions and 18 workshops for the conference with speakers from all over the world participating.

Additionally, a simulated earthquake exercise was added to the week's events along with field trips, including one to the San Adreas fault.

After the initial invitation from the National Science Foundation to host the conference, the U.S. State Dept., Office of Disaster Assitance, asked to become a sponsor also and arranged for 70 people from 28 countries to attend and participate as speakers and panelists.

This was followed by the Federal Emergency Management Agency requesting a role as a sponsor as well. The scope of the conference enlarged to where the California Office of Emergency Services and the United States Geological Survey also decided to help fund the event.

Over 350 people attended the daily sessions with about 400 viewing the field exercise on Feb. 10 by the L.A. Fire Dept.

II. GENERAL OBJECTIVES:

- 1. To stimulate exchange of information and experiences among metropolitan areas at risk from earthquakes.
- 2. To inform all levels of government about lessons learned; and short, medium and long range measures that can be undertaken.
- 3. To serve as a forum for discussion and to stimulate application of recommendations made at the International Earthquake Conference.

The International Earthquake Conference analyzed aspects of earthquake research, studies, programs and plans which have been realized, planned or are being developed.

SPECIFIC THEMES AND OBJECTIVES:

First Day:

Theme: Seismic Risk Evaluation and Long-range Earthquake Forecasts.

Objective: To develop general awareness of government response to seismic risk evaluation and to earthquake forecasts.

- 1. Lessons learned.
- Medium and long range plans to identify problems encountered at various levels of government and possible solutions.
- 3. To identify additional research needed for effective government response.

Plenary Session Presentations:

- 1. Analysis of seismic activity levels, data and forecasting method theories.
- Specific forecasts: Mexico; the Caribbean; California (USA); and Japan. A specific forecast - California (USA). Responses to the Southern California forecast; Japan; and Peru.

Workshops:

- 1. Government Policy and Actions.
- 2. Public Information and Education.
- 3. Government Problems and Costs.
- 4. Business Reponse.

Recommendations and Conclusions:

- 1. Develop earthquake legislation prior to the occurence of need, not after the fact.
- Develop plans to meet the special needs of small remote and isolated communities.
- 3. Develop plans to meet the special needs of large, rapidly developing urban areas.
- 4. Initiate long term forecasting to enable development of prototype plans and programs with international application capabilities.
- 5. Adopt building safety measures concerning unreinforced masonry construction.
- Form a central world agency to formulate and develop safety communication and preparedness programs.
- 7. Stimulate better public understanding of earthquake prediction.
- 8. Establish an effective emergency broadcasting system.
- 9. Educate the public through utilization of news media and public agencies.
- 10. Encourage responsible coverage of earthquake disasters by the news media.
- 11. Increase public awareness regarding influence of vested interests to withhold relevant information broadcast by the media.
- 12. Develop earthquake prediction methods enabling responsible parties to work within a realistic time frame. (probability of occurence, potential magnitude of quake, estimates of damage, etc.)
- 13. Avoid and discourage vague earthquake predictions which confuse the public.
- 14. Determine high risk earthquake areas.
- 15. Develop a responsible partnership between the government, scientific community and the media for orderly dissemination of material which can result in orderly responses, rather than panic situations.

- 16. Identify and establish the scope of government liabilities regarding earthquake protection policies and public impact.
- 17. Establish an international network of local agencies to control risk, administer relief and educate the public.
- 18. Develop a responsible long-term earthquake prediction methodology which would avoid undue social, economic or political pressures which could cause hasty, ineffectual legislation.
- 19. Develop private sector earthquake preparedness and recovery programs to protect and assist employees, as well as protect private resources.
- 20. Develop private sector earthquake preparedness and recovery programs to rapidly assess and resume operations.
- 21. Develop closely coordinated disaster planning between the public and private sectors.
- 22. Develop plans that can best identify and allocate public and private resources in the aftermath of disasters.

Second Day:

Theme: Vulnerability Analysis and Hazard Mitigation Strategies.

Objectives:

- 1. To stimulate an exchange of information on administrative and operational policies on vulnerability analyses and hazard mitigation in metropolitan areas.
- 2. To identify government constraints.
- To identify public policy problems related to the identification and mitigation of risk.

Plenary Session Presentations:

- Methods of vulnerability analysis (response of structures, utilities, drainage and nuclear energy systems and dams, etc.).
- Applications of methods of vulnerability analysis through laws and administrative and operational policies.
- 3. Specific case studies: Peru, Japan, Los Angeles (USA) and the Philippines.

Workshops:

- 1. Energy Generation and Storage Facilities.
- 2. Hazardous Structures.
- 3. Transportation and Life Lines.
- 4. Critical Facilities.
- 5. Legislative Actions.
- 6. Electronic Telecommunications.
- Financing Earthquake Mitigation.

Recommendations and Conclusions:

- 1. Develop scientific information for inclusion in laws and regulations.
- 2. Establish a preventive-action program instead of spending money to help after a disaster.
- 3. Enact regulations of energy plants after considering problems invoked by earth movements.
- 4. Establish what is known as the "Risk probability" in the construction of nuclear facilities.
- 5. Increase identification of buildings needing repair.
- 6. Ensure availability of finances for seismic repair.
- Enact regulations to avoid threat of building collapse and to secure lives of inhabitants.
- 8. Develop categories of buildings to analyze differences of construction.
- 9. Establish lines of communication between the public and the community of engineers.
- 10. Enact regulations to provide strong ceiling and floor supports in buildings housing data systems.
- 11. Develop priorities to insure continuity of financial transactions following an earthquake.
- 12. Develop methods to evaluate damages of systems which will be under the jurisdiction of government agencies.
- 13. Enact stringent investigation of electric currents.
- 14. Develop a plan to delineate emergency exits of cities.
- 15. Ensure that bridges and highways are built with seismic security such as: first, safe, basic structures; second, safe, functional survival buildings; and third, maximum financial ones.

- 18. Ensure hospital functioning following disaster with priorities with regard to patients.
- 19. Enact quality control of new buildings to ensure the fulfillment of seismic requirements.
- 20. Develop a program to identify the costs of re-edification and how that cost can be determined.
- 21. Develop a financial program to establish low-interest loans for rehabilitation of seismically unsafe buildings.
- 22. Develop a public information program to provide data to support the fact that the benefits of seismic prevention and preparation will in the long run far outweigh the costs.

Third Day:

Theme: Emergency Response and Rehabilitation.

Objective: Stimulate an exchange of experiences; and planning systems for emergency response.

- 1. Specific plans and emergency implementation.
- 2. Long term measures for metropolitan government rehabilitation.

Recommendations and Conclusions:

- 1. Develop programs to expedite restoration of public services, transportation, waste disposal, public utilities and medical care.
- 2. Develop assessment and distribution procedures to direct aid to those areas having the greatest need.
- 3. Develop a schedule of regularly conducted disaster training exercises for the public.
- 4. Develop well coordinated earthquake disaster plans including all levels of government, (federal, state, multi-jurisdictional) the provate sector and the public.
- 5. Develop land use planning that will take into account all known earthquake faults and high risk areas.
- 6. Develop a methodology for establishing priorities based upon the special needs of geographic areas.

- 7. Develop assessment instruments to insure early and reliable reports of damage and casualty costs to enable proper deployment of personnel, equipment and critical resources.
- 8. Develop a means to collect meaningful information that will enable more accurate and ongoing assessment of needs.
- Develop a central information bank from which data can be obtained, analyzed and directed toward proper use.
- 10. Develop realistic methods to prioritize needs.
- 11. Develop a flexible and continuous assessment process to enable changes and shifts of priorities as conditions allow.
- 12. Develop a backup communication system with CB and ham radio operators to augment highly technical communication systems that could be susceptible to extensive damage to their power lines and antennae.
- 13. Develop swift and accurate aerial and ground assessment programs.
- 14. Develop effective programs that can be made operational within the first 30 minutes to direct rescue activities, fire suppression, contaminant containment, etc.
- 15. Develop disaster planning decision systems for local officials that will enable more effective, organized responses.
- 16. Develop an effective retrieval systems for the injured and deceased.
- 17. Provide training to aid in recognizing critical psychological factors that affect the care of disaster victims and their families.
- 18. Develop on site medical assessment procedures that effectively evaluate and prioritize the status of disaster victims to insure maximum survival rates. (i.e., triage method)
- 19. Develop plans that can most effectively and efficiently disperse medical resources, i.e., field hospitals or evacuation of most critically injured to nearby medical facilities).

- 20. Develop a system that identifies and ascertains certified medical personnel.
- 21. Develop alternate evacuation plans for the most critical.
- 22. Develop plans that can humanely expedite the identification and disposition of the deceased.
- 23. Develop alternate transportation plans for people and resources when major routes are impassable due to traffic or debris.
- 24. Develop clean-up procedures for the clearing of debris from major routes so that fire equipment, police and emergency services etc. can be dispersed.
- 25. Identify facilities determined to be structurally sound, that can serve as shelter areas for disaster victims.
- 26. When possible, place shelter areas in close proximity to medical facilities.
- 27. Establish survival programs for the masses so that survivors know how to respond to emrgency disaster needs. (i.e., food and water storage, food preservation, basic rules of sanitation and basic first aid skills).
- 28. Develop plans for possible long term housing of disaster victims, (tents, inflatable housing, prefabs, mobile homes, etc.).
- 29. Ensure maintainance of the continuous operation of medical facilities for the treatment of the chronically or critically ill who are not disaster victims.
- 30. Increase maintainance of continuous operation of medical care facilities with minimal disruptions.
- 31. Develop emergency plans that recognize the importance of various school district resources and include them within community emergency services network.
- 32. Enact legislation mandating school districts to formulate and implement emergency plans and to disseminate such information to concerned communities.
- 33. Develop emergency plans to utlize and disignate specific school facilties and personnel in disaster situations.

- 34. Enact legislation mandating school staffs to remain on duty to provide for the safety and welfare of the children.
- 35. Establish quidelines of responsibilities for public employees, school teachers, etc.
- 36. Develop effective warning systems.
- 37. Develop realistic scenarios that can better prepare people for likely eventualities.
- 38. Develop through regular drill exercises and projects, an earthquake aware culture that is better prepared for a disaster situation. Such a program would sustain public interest and reduce apathy.
- 39. Develop and train Citizen Emergency Mobile Patrols, staffed by volunteer members of community agencies.
- 40. Develop programs to instruct individuals and communities to become more competent and self-sufficient and less dependent upon outside help.
- 41. Develop computerized disaster decision support systems to facilitate and rapidly disseminate pertinent information, thereby extending the range and capabilities of both mitigation and response planning.
- 42. Develop computerized disaster response decision processes that can effectively and rapidly evaluate pertinent disaster information, thereby reducing critical response time.

Conference Procedures:

Attendees at the Conference were classified as follows:

- 1. Plenary speakers
 Speakers who addressed the plenary sessions.
- 2. Prinicipal speakers
 Speakers who presented theme papers in work-shops, providing an overview of specifics.
- 3. Panelists
 Representatives of various countries participating in the workshops.
- 4. Attendees
 Government officials, policy makers, research community, business leaders and the general public.

Responsibilities of Session Leaders:

- 1. Familiarity with the program of the day.
- 2. Introduce the corresponding speakers.
- Monitor time limits for conference presentations.
- 4. Summarize what was said by the speakers, emphasizing topics which should be discussed in the workshops.
- 5. Gather information provided and recommendations received by workshop moderators and present at the summary plenary session.

Responsibilities of Moderators of Workshops:

- 1. Introduce the topic to the workshop group.
- 2. Introduce the principal speaker.
- Monitor time limit for each presentation and for question and answer sessions.
- 4. Gather notes taken by the group reporter and his own notes to prepare summary of the discussion and recommendations for the session leader.

The session leader and the workshop moderators shared the podium during the plenary sessions devoted to recommendations.

Recommendations and papers which were presented will appear in the proceedings and will be sent to all conference attendees.

III. RECOMMENDATIONS OF INTERNATIONAL TASK FORCE COMMITTEE.

A Recommendations Committee was formed at the beginning of the Conference with representatives from the United States, Mexico, Peru, Colombia and the Philippines. Following the Conference the committee met to discuss the outcome and to develop a set of recommendations and strategies for action. The major goal was to develop a network and procedures to aid decision makers in large metropolitan communities confronted with the earthquake problem; to assist in helping them become effective in achieving earthquake hazard preparedness, mitigation and recovery through exhange of information, research and experience.

The following recommendations were made in support of this goal:

- 1. Share experiences resulting from earthquake disasters in addition to mitigation efforts among major metropolitan governments faced with the earthquake hazard.
- 2. Establish a meaningful dialogue between policy makers, technical staff, and those involved in the earthquake hazard reduction research community and encourage a continuing exchange between them.

- Create channels of communication and cooperation between policy makers and technical or administrative staff personnel of affected major metropolitan areas.
- 4. Encourage participation of decision makers in the formulation of research objectives and encourage research in social, economic, and the public administration areas of earthquake mitigation.
- 5. Develop a standard language for common use among those involved in earthquake hazard reduction. Specifically, develop a glossary of terms for commonly used technical expressions which are easily understood by the crosscultural community.

IV. STRATEGIES OF ACTION

In support of the major goal and recommendations the committee developed the following strategies for action:

1. Plan and conduct a meeting on earthquake vulnerability assessment with a focus on hazardous buildings. This conference will be held within the next twelve to eighteen months and will include public officials, researchers and technical personnel. In addition, a special session will be included in the conference for mayors, legislators, and primary decision makers from major metropolitan areas concerned with the earthquake-hazard. The special session will focus on problems confronting this group.

*Cities interested in volunteering as host city for the next conference may contact the Conference Coordinator of the Los Angeles Earthquake Conference.

- Identify key personnel in each city to represent policy, technical and research areas.
- 3. Collect, index, archive and distribute information and materials pertaining to the earthquake-hazard such as city reports, which outline mitigation programs, descriptions of need and bibliographic references. Information and materials shall be limited to applied research relevant to city administrators.
- 4. Develop a network which encourages sharing of problems and solutions, personnel exchange, conference organizing and publications (i.e., newsletter). Investigation shall proceed with establishing an affiliation with existing journals or newsletters published by UNDRO, PAHO, International Civil Defense, Habitat, etc.

^{*}Hal Bernson, Councilman, City of Los Angeles 200 North Spring Street, Room 236 Los Angeles, California 90012 (213) 485-3343

The strategies for action are designed to encourage a continued exchange between policy makers, researchers and technical staffs of large metropolitan cities which face the problem of earthquakes. The primary focus is encouragement of seismic safety research and its application among a user community of major metropolitan cities. Further meetings may focus on (1) hazardous buildings, (2) new development, (3) energy related critical facilities, (4) medical facilities, (5) response planning, and (6) vulnerability assessment. In all cases, future conferences shall include building officials, planners, engineers, researchers and appropriate policy level personnel. The primary focus of all future meetings and conferences shall be an efficient and effective exchange of information, experiences and research objectives.

V. PROGRAM OF EVENTS

Monday, February 7

7:30 a.m. - 8:30 a.m. REGISTRATION AND CONTINENTAL BREAKFAST

Davidson Conference Center (DCC) Lobby Level

8:30 a.m. - 9:00 a.m. WELCOME CEREMONIES

DCC - Room 1

Councilman Hal Bernson, Conference Coordinator Mayor Tom Bradley City Council President Joel Wachs Introductions

9:00 a.m. OPENING CONFERENCE SESSION

THEME OF DAY: FORECASTS

Room 1

Session Chairman: Dr. William J. Petak Institute of Safety and Systems Management University of Southern California Los Angeles, CA USA

9:05 a.m. - 10:30 a.m. EARTHQUAKE FORECASTS:

Room 1

° Participants:

Dr. Clarence Allen Department of Geology and Geophysics California Institute of Technology Pasadena, CA USA

Dr. Kerry Sieh Division of Geological and Planetary Sciences California Institute of Technology Pasadena, CA USA Koshi Yamaura Deputy Director, Earthquake Disaster Countermeasures Div., Minister's Secretariat National Land Agency, Tokyo, Japan

Dr. Ignacio Galindo Director Del Instituto De Geofisica De La Universidad Nacional Autonoma De Mexico Mexico City, Mexico

Arq. Mario Sosa Ordono Presidente Del Centro De Diseno Para La Emergencias En El Habitat Mexico City, Mexico

10:30 a.m. - 11:00 a.m.

REFRESHMENT BREAK

Lobby Level

During this period there is an opportunity to view the ZEC exhibit outside the Davidson Conference Center.

11:00 a.m. - 12:00 p.m. RESPONSE TO EARTHQUAKE FORECASTS

Room 1

° Participants:

Dr. Vit Karnik United Nations Disaster Relief Office Geneva, Switzerland

Dr. Richard Andrews Executive Director, California Seismic Safety Commission Sacramento, CA USA

Eng. Cesar Arguedas
Deputy Executive Director, Civil Defense
Committee; Professor at Latin American
Institute of Seismic Engineering
Lima, Peru

Koshi Yamaura Deputy Director, Earthquake Disaster Countermeasures Div., Minister's Secretariat National Land Agency, Tokyo, Japan

12:00 p.m. - 12:15 p.m.
SUMMARY OF ISSUES AND PROBLEMS

12:30 p.m. - 2:00 p.m. LUNCHEON

University Hilton Hotel

° Speaker:

Dr. Frederick Krimgold
Program Director
Earthquake Hazard Mitigation
Civil and Environmental Engineering Division
National Science Foundation
Washington, DC USA

1:15 p.m. - 4:15 p.m. WORKSHOPS ON RESPONSE TO FORECASTS

No. 1 -GOVERNMENT POLICY AND Room 1
ACTIONS

o Moderator:

Councilman Ernani Bernardi Los Angeles City Council Los Angeles, CA USA

o Participants:

Dr. Stanley Scott California Seismic Safety Commission; Institute of Governmental Studies, University of California, Berkeley Berkeley, CA USA

Mamoru Mizuquchi Director, Earthquake Disaster Preparation Div. Governor's Office, Shizuoka Prefecture, Shizuoka, Japan

Dr. Luis Oswaldo Baez Advisor, Permanent Secretariat of National Security and Defense Council Caracas, Venezuela

Arg. Jorge Pallas Caceres Director General de Prevencion Y Atencion Ed Emergencias Urbanas SAHOP Mexico City, Mexico

Eng. Cesar Arguedas
Deputy Executive Director, Civil Defense
Committee; Professor at Latin American
Institute of Seismic Engineering
Lima, Peru

Paul Flores Director, Southern California Earthquake Preparedness Project Los Angeles, CA USA

No. 2. PUBLIC INFORMATION AND Room 221 EDUCATION

º Moderator:

Robert Light President, Southern California Broadcasters Association Los Angeles, CA USA

° Participants:

Eng. Samuel Perez Pena Subdirector, Emergencias Urbanas SAHOP Mexico City, Mexico

John Babcock Executive Producer, Special Projects KABC-TV Los Angeles, CA USA

Ed Pyle News Director, KFWB Los Angeles, CA USA

Roger Nadell Assistant News Director KNX Los Angeles, CA USA

Jane Platt KRLA Program, News Director Los Angeles, CA USA

Erik Disen Engineer KNX Los Angeles, CA USA

George Alexander Science Editor, Los Angeles Times Los Angeles, CA USA

T.W. McGarry United Press International Editor, Southern California Enterprise Los Angeles, CA USA No. 3. GOVERNMENT PROBLEMS
AND COSTS

Room 3 BD

º Moderator:

Councilman Hal Bernson Los Angeles City Council Los Angeles, CA USA

° Participants:

Dr. Richard Olson Center for Environmental Studies Arizona State University Tempe, AZ USA

Paluok Bibot Deputy Director, Geophysical Observatory Papua, New Guinea

Dr. Ade Harun Alrasjid Director General for Social Assistance Department of Social Affairs Jakarta, Indonesia

Arq. Mario Sosa Ordono Presidente Del Centro De Diseno Para La Emergencias En El Habitat Mexico City, Mexico

Katsuo Ichikawa Director, Disaster and Fire Control Div. Environment Dept., Kanagawa Prefecture, Kanagawa, Japan

Professor James L. Huffman National Resources Law Institute The Lewis and Clark Law School Portland, Oregon USA

No. 4 BUSINESS RESPONSE

Room 224

º Moderator:

Anthony Prud'homme Director of Emergency Planning Atlantic Richfield Company Los Angeles, CA USA

° Participants:

Thomas Nagel Director of Security Levi Strauss Company San Francisco, CA USA Dr. Homer Givin, Jr.
International Business Machines
Corporation
San Jose, CA USA

Joseph Koonin Assistant Vice President and Safety Officer Wells Fargo Bank San Francisco, CA USA

4:15 p.m. - 4:45 p.m. REFRESHMENT BREAK

Lobby Level

4:45 p.m. - 5:45 p.m. SUMMARY OF RECOMMENDATIONS

Room 1

6:30 p.m. - 8:30 p.m. RECEPTION BUFFET

University Hilton Hotel

TUESDAY, FEBRUARY 8

8:00 a.m. - 9:00 a.m. CONTINENTAL BREAKFAST

DCC - Lobby

9:00 a.m.

OPENING CONFERENCE SESSION

Room 1

THEME OF DAY: PREPARATION

° Session Chairman:

Dr. Arthur Atkisson
Department of Public & Environment
Administration
University of Wisconsin
Green Bay, Wisconsin USA

9:05 a.m. - 10:00 a.m.
HAZARD ANALYSIS AND MITIGATION

Room 1

° Participants:

Dr. Donald E. Hudson Fred Champion Professor of Engineering University of Southern California Los Angeles, CA USA

Dr. Karl Steinbrugge Professor Emeritus, School of Architecture University of California, Berkeley Berkeley, CA USA Rolando Valenzuela Chief Geophysicist PAGASA Manila, Philippines

Dr. Joseph Ziony Office of Earthquake Studies U.S. Geological Survey Menlo Park, CA USA

10:00 a.m. - 10:30 a.m. REFRESHMENT BREAK

Lobby Level

10:30 a.m. - 11:30 a.m. CASE STUDIES

Room 1

° Participants:

Julio Kuroiwa Principal Professor Engineering, University of Peru; Technical Advisor to Peru Civil Defense Committee Lima, Peru

Fumio Watanabe Deputy Director, Earthquake Disaster Prevention Div. Fire Defense Agnecy, Ministry of Home Affairs Tokyo, Japan

Susumu Kimiya Director, Emergency Service Section Disaster Prevention Div. Tokyo Metropolitan Government Tokyo, Japan

Lolita Garcia Consultant in Seismology PAGASA Manila, Philippines

Dr. James Davis State Geologist Division of Mines and Geology Sacramento, CA USA

William J. Kockelman
Office of Earthquake Studies
U.S. Geological Survey
Menlo Park, CA USA

11:30 a.m. - 12:00 p.m. SUMMARY OF ISSUES AND PROBLEMS

Room 1

12:00 p.m. - 1:30 p.m. LUNCH - WORKSHOP ROOMS Each delegate will find his or her box lunch in the workshop selected for the afternoon session. Either before or after eating, there is time to view the exhibits.

1:30 p.m. - 3:30 p.m. WORKSHOPS ON HAZARD MITIGATION

No. 5 ENERGY GENERATION AND STORAGE FACILITIES

Room 221B

o Moderator:

Councilwoman Joan Milke Flores Los Angeles City Council Los Angeles, CA USA

° Participants:

Dr. Haresh Shah John Blume Earthquake Research Center Stanford University Palo Alto, CA USA

Ichiro Koshii Technical Director, Governor's Office Shizuoka Prefecture Shizuoka, Japan

Dr. Prescilla Grew President, California Public Utilities Commission San Francisco, CA USA

No. 6 HAZARDOUS STRUCTURES

Room 224

° Moderator:

Councilman Robert Farrell Los Angeles City Council Los Angeles, CA USA

° Participants:

Dr. Gary Hart University of California, Los Angeles Los Angeles, CA USA

Earl Schwartz
Department of Building and Safety
Los Angeles, CA USA

Dr. Roberto Meli Niralla Investigador Del Instituto De Ingeniera De La Universidad Nacional Autonoma De Mexico Mexico City, Mexico Donald Geis American Institute of Architects Foundation Washington, DC USA

No. 7 TRANSPORTATION AND LIFELINES

Room 3 BD

Moderator: Councilwoman Pat Russell Los Angeles City Council Los Angeles, CA USA

° Participants:

Munson Dowd Retired Chief Engineer, Southern California Metropolitan Water District Altadena, CA USA

Hiroshi Momma Deputy Director, Earthquake Disaster Preparation Div. Governor's Office, Shizuoka Prefecture, Shizuoka, Japan

Luis Ganoza De Zavala Assistant Manager for Electrolima Lima, Peru

Stuart Werner Agbabian Associates Los Angeles, CA USA

Le Val Lund Los Angeles City Department of Water and Power Los Angeles, CA USA

Luis Escalante
Los Angeles City Department of Water
and Power
Los Angeles, CA USA

Arq. Mario Sosa Ordono Presidente Del Centro De Diseno Para La Emergencias En El Habitat Mexico City, Mexico

No. 8 CRITICAL FACILITIES

° Moderator:

Dr. D. Scott Janik Medical Officer Department of Health and Environmental Protection Anchorage, Alaska USA

Participants:

William H. Barbee Deputy Director, Emergency Management Veteran's Administration Washington, DC USA

John F. Meehan Structural Safety Division Office of California Architect Sacramento, CA USA

Arq. Humberto Del Busto Guatemalan Fire Service Guatemala City, Guatemala

Mamoru Mizuguchi Director, Earthquake Disaster Preparation Div. Governor's Office, Shizuoka Prefecture, Shizuoka, Japan

Eng. Samuel Perez Pena Subdirector, Emergencias Urbanas SAHOP Mexico City, Mexico

No. 9 LEGISLATIVE ACTIONS

Room 220 B

° Moderator:

Councilman John Ferraro Los Angeles City Council Los Angeles, CA USA

º Participants:

Councilman Hal Bernson Los Angeles City Council Los Angeles, CA USA

Lic. Alicia Sosa Ordonez Secretaria Del Centro De Diseno Para La Emergencias En El Habitat Mexico City, Mexico

Carye Brown
U.S. House of Representatives
Committee on Science and Technology
Washington, DC USA

Dr. Charles Thiel Woodward-Clyde San Francisco, CA USA No. 10 ELECTRONIC TELECOMMUNICATIONS

Room 220 A

º Moderator:

Councilman Arthur K. Snyder Los Angeles City Council Los Angeles, CA USA

º Participants:

William E. Gates Dames & Moore Los Angeles, CA USA

Edward Dugan Federal Reserve Bank of San Francisco San Francisco, CA USA

No. 11 FINANCING EARTHQUAKE MITIGATION

Room 221 A

° Moderator:

Hugh Loftus Vice President, Security Pacific National Bank Los Angeles, CA USA

º Participants:

Dr. Richard Sanderson Chief, Natural Hazards Division Federal Emergency Management Agency Washington, DC USA

3:30 p.m. - 4:00 p.m. REFRESHMENT BREAK

Lobby Level

4:00 p.m. - 5:00 p.m. SUMMARY OF RECOMMENDATIONS

Room 1

5:30 p.m. - 8:00 p.m. RECEPTION BUFFET "WESTERN FRONTIER"

California Museum of Science & Industry Exposition Park

Staff with arm badges will guide you to the Museum. Meet Tony Duquette and enjoy the "Our Lady Queen of the Angels," a special cultural event designed for the Los Angeles Bicentennial by Mr. Duquette.

WEDNESDAY, FEBRUARY 9

8:00 a.m. - 9:00 a.m. CONTINENTAL BREAKFAST

DCC - Lobby

9:00 a.m.
OPENING CONFERENCE SESSION

Room 1

THEME OF DAY: "...THE FIRST 72 HOURS..."

° Session Chairman:

Lee Thomas
Deputy Executive Director
Federal Emergency Management Agency
Washington DC USA

9:05 a.m. - 10:00 a.m. EMERGENCY RESPONSES

Room 1

Participants:

Donald O. Manning Chief Engineer and General Manager Los Angeles City Fire Department Emergency Operations Board Los Angeles, CA USA

Oscar Ernesto Morales Pleitez General Manager, Salvadoran Red Cross San Salvador, El Salvador

Major Mauro Jose Humberto Fuentes Soria Chief of Operations, National Emergency Committee Guatemala City, Guatemala

Eng. Ricardo Toledo Asosiacion Mexicana De Seguros Mexico City, Mexico

Shoichi Yamaguchi Director, Disaster Prevention Div. General Affairs Department Sendai City, Japan

10:00 a.m. - 10:30 a.m. REFRESHMEN'T BREAK

Lobby Level

10:30 a.m. - 11:30 a.m. EMERGENCY PLANS

Room 1

° Participants:

Daryl Gates Chief, Los Angeles City Police Department Emergency Operations Board Los Angeles, CA USA

Minister Loris Fortuna Minister of Civil Defense Rome, Italy

Cesar Duque Director, Fire Protection Association Bogota, Colombia

Miguel Salvatierra Architect, Professor at University Merida Caracas, Venezuela

Tadashi Yasuda Director, Disaster Prevention Div. Tokyo Metropolitan Fire Dept. Tokyo, Japan

Elveno Pastorelli Head of Department of Civil Protection Rome, Italy

11:30 a.m. - 12:00 p.m.
SUMMARY OF ISSUES AND PROBLEMS Room 1

12:30 p.m. - 2:30 p.m. LUNCHEON

University Hilton Hotel

• Speakers:

Senator William Campbell California State Senate Sacramento, CA USA

Dr. Ralph Turner University of California, Los Angeles Los Angeles, CA USA

2:30 p.m. - 4:30 p.m.
WORKSHOPS ON EMERGENCY RESPONSE

No. 12 DAMAGE RECONNAISSANCE

Room 221A

° Moderator:

Commissioner James Hall Los Angeles City Board of Public Works Los Angeles, CA USA

· Participants:

Alexander Cunningham Director, California Office of Emergency Services Sacramento, CA USA

Major Mauro Jose Humberto Fuentes Soria Chief of Operations, National Emergency Committee Guatemala City, Guatemala

Commander George Morrison
Los Angeles Police Department
Emergency Operations Committee Los Angeles, CA USA

No. 13 EMERGENCY MANAGEMENT INFORMATION

Room 224

Moderator:

Norman Lamb Hawaii State Civil Defense Honolulu, Hawaii USA

· Participants

Dr. William A. Wallace Rensselaer Polytechnic Institute Troy, N.Y. USA

Dr. Frank de Balogh Decision Support Systems Science Department University of Southern California Los Angeles, CA USA

Frederick M. Cole Assistant Director of Asia and the Pacific Office of Foreign Disaster Assistance: Agency for International Development Washington, DC USA

Terrence Haney TEMJAM Industries, Inc. Woodland Hills, CA USA

No. 14 MEDICAL RESPONSE

Room 221B

Moderator:

Councilman David Cunningham Los Angeles City Council Los Angeles, CA USA

º Participants:

Dr. Rodolfo MacDonald Professor of Surgery, Faculty of Medicine University of San Carlos Guatemala City, Guatemala

Dr. Jose Arroyo Disaster Coordinator, Ministry of Health Quito, Ecuador

Takashi Sugiyama Deputy Director, Disaster Prevention Division Public Works Department Kawasaki, Japan

Dr. Jose Luis Zeballos Advisor on Emergency Preparedness and Disaster Relief Coordination Pan American Health Organization Washington, DC USA

Dr. Donald Cheu Task Force on Earthquake Preparedness South San Francisco, CA USA

Dr. Ronald Kornblum
Chief Medical Examiner - Coroner,
Los Angeles County
Los Angeles, CA USA

Norma Gordon Department of Mental Health, Los Angeles County Los Angeles, CA USA

No. 15 MASS CARE AND SHELTER

Room 3 BD

º Moderator:

Councilman Howard Finn Los Angeles City Council Los Angeles, CA USA

• Participants:

Roy S. Popkin
Deputy National Director of
Disaster Services
American Red Cross
Washington, DC USA

Carlos Martinez Saenz Director of Rescue Operations, Red Cross of Colombia Bogota, Colombia J. Monroe Sullivan
Regional Emergency Transportation
Representative
U.S. Department of Transportation
Alameda, CA USA

James Haigwood American Red Cross Los Angeles, CA USA

No. 16 SCHOOL SAFETY PLANNIG

Room 220A

º Moderator:

Gordon Trigg Los Angeles Unified School District Los Angeles, CA USA

º Participant:

Dr. Joan Arias Education Program Supervisor Southern California Earthquake Preparedness Project Los Angeles, CA USA

No. 17. RESTORING PRIMARY PUBLIC SERVICES

Room 1

º Moderator:

Councilwoman Joy Picus Los Angeles City Council Los Angeles, CA USA

º Participants:

Commissioner Maureen Kindel President, Los Angeles City Board of Public Works Los Angeles, CA USA

Kaoru Yamane Director, Disaster Prevention Div. General Affairs Dept. Yokohama City, Japan

Guillo Rossi-Crespi Italeco SPA Gruppo IRI-ITALSTAT Rome, Italy

Max Rabines
Director of Planning, Sedapal
(Water Authority)
Lima, Peru

Dr. Edward A. Danehy Alameda County Flood Control and Water Conservation District Haywood, CA USA

Dr. Roberto Meli Niralla Investigador Del Instituto De Ingenieria De La Universidad Nacional Autonoma De Mexico Mexico City, Mexico

No. 18. NEIGHBORHOOD INVOLVEMENT

Room 220B

° Moderator:

Libby Lafferty Community Home Economic Services La Canada, CA USA

° Participants:

Herbert Thier University of California, Berkeley Berkeley, CA USA

Colonel Victor Pagulayan Administrator, Office of Civil Defense National Disaster Control Center Manila, Philippines

William E. Yoes Emergency Planning Coordinator City of San Francisco San Francisco, CA USA

Pat Snyder American Red Cross Los Angeles, CA USA

Tom Williams Citizens Emergency Mobile Patrol Simi Valley, CA USA

4:30 p.m. - 5:00 p.m. REFRESHMENT BREAK

Lobby Level

5:00 p.m. - 6:00 p.m. SUMMARY OF RECOMMENDATIONS

Room 1

6:00 p.m. - 7:30 p.m. CALIFORNIA LIFESTYLE RECEPTION

Lobby Level

Room 1

7:30 p.m. - 9:00 p.m. SPECIAL SESSIONS

No. 1 ROLE OF BROADCAST MEDIA

º Moderator:

James Holton Director of Public Affairs Federal Emergency Mangement Agency Washington, DC USA

° Participants:

Robert Eaton NBC Bureau Chief USA

Ted Savaglio CBS Bureau Chief USA

Rick Rudmen Chief Engineer, KFWB Los Angeles, CA USA

Tom Searson Assignment Editor, KHJ Los Angeles, CA USA

No. 2 RECOVERY AFTER AN EARTHQUAKE ROOM 3

° Moderator:

Ezunial Burts
California Seismic Safety Commission; Task
Force on Earthquake Preparedness
Assistant to Mayor Tom Bradley
Los Angeles, CA USA

° Participants:

Dr. Lidia Selkregg
Professor of Resource Economics and
Planning
University of Alaska;
Member of Anchorage Municipal Assembly
Anchorage, Alaska USA

Arq. Jorge Pallas Caceres Director General de Prevencion y Atencion De Emergencias Urbanas, SAHOP Mexico City, Mexico Major Mauro Jose Humberto Fuentes Soria Chief Of Operations, National Emergency Committee Guatemala City, Guatemala

Representative of Nicaragua

No. 3 DISASTER PREPAREDNESS AND RELIEF ACTIVITIES

Room 224

Multi-national presentations. This is an opportunity for anyone at the Conference to make a presentation and to show slides. Please check in the Speakers' Lounge, to the left of the Registration Desk in the Lobby, if you care to participate.

THURSDAY, FEBRUARY 10

THEME OF DAY: AN EARTHQUAKE RESPONSE: "SEISMOS '83"

8:15 a.m.

University Hilton Hotel/ Ambassador Hotel

Buses will depart from both hotels for the site of "Seismos '83" in the parking lot west of the Coliseum. For those driving their own cars, parking will be available at the parking lot of the University Hilton Hotel.

9:00 a.m. - 10:00 a.m.

Parking Lot, Coliseum

LOS ANGELES EMERGENCY OPERATIONS AND RESPONSE PLAN

° Participants:

Councilman Hal Bernson Los Angeles City Council Los Angeles, CA USA

Ezunial Burts California Seismic Safety Commission; Task Force on Earthquake Preparedness Assistant to Mayor Tom Bradley Los Angeles, CA USA

Frank Borden Assistant Chief Los Angeles City Fire Department Los Angeles, CA USA 10:00 a.m. - 1:00 p.m. A CITY IN ACTION

° Narrator:

Scott Lenz Battalion Chief, Los Angeles City Fire Department Los Angeles, CA USA

1:00 p.m. - 2:00 p.m. LUNCHEON BREAK

Luncheon is courtesy of the North Hills Jaycess and the Salvation Army.

2:00 p.m. - 3:00 p.m. RESCUE DEMONSTRATION

° Narrator:

Richard Baker Battalion Chief, Los Angeles City Fire Department Los Angeles, CA USA

3:00 p.m. - 4:00 p.m. REVIEW AND CRITIQUE

Delwin Biagi
Deputy City Engineer
Department of Public Works
City of Los Angeles
Los Angeles, CA USA

Peter Lucarelli Assistant Chief, Los Angeles City Fire Department Los Angeles, CA USA

Shirley Mattingly Chief Administrative Analyst City Administrative Office City of Los Angeles Los Angeles, CA USA

George Morrison Commander, Los Angeles City Police Department Los Angeles, CA USA

7:00 p.m. BANQUET

University Hilton Hotel

Speakers:

Honorable George E. Brown, Jr. U.S. House of Representatives Washington, DC USA

Panayotis Stanissis
Special Advisor on
Development and Assistance
League of Red Cross Societies
Geneva, Switzerland

FRIDAY, FEBRUARY 11

OPTIONAL TOURS

The following tours have been coordinated by Dr. Thomas Henyey, University of Southern California; Dr. Clarence Allen, California Institute of Technology, and Satoru Matsuda of the Los Angeles City Department of Water and Power. Please check at the Registration Desk of the Davidson Conference Center for details of each tour.

- Tour No. 1: SAN ANDREAS FAULT
- Tour No. 2: VAN NORMAN DAM
- Tour No. 3: CALIFORNIA INSTITUTE OF TECHNOLOGY SEISMOLOGICAL LABORATORY
- Tour No. 4: UNIVERSITY OF SOUTHERN CALIFORNIA SEISMOLOGICAL LABORATORY

VI. EARTHQUAKE CONFERENCE EXHIBITORS:

- California State Office of Emergency Services
 Anita Garcia, Public Information Officer
- Southern California Earthquake Preparedness ProjectGilbert Najera or Jeff Sampson
- 3. American Red Cross (Los Angeles Chapter)- Ralph Wright, Director, Office of Public Relations
- 4. U.S. Geological Survey, Office of Earthquake Studies William Kockelman or Wally Black
- 5. Los Angeles Unified School DistrictEd Kissler, Assistant Director of Emergency Planning
- California Institute of Technology, Seismological Laboratory
 - Kathy Watts
- California State University, Northridge, Department of Geology
 - Dr. Gerry Simila

- 8. University of Southern California
 - Dr. Bill Petak (he coordinated 3 departments and approximately 7 individuals)
- 9. Department of Water & Power
 - Erna Bridges, Walter Zeisl
- 10. Department of Building & Safety
 - Bill Grimes
- 12. Secretariat of Urban Development and Ecology (of Mexico) submitted through SCEPP, contacts would be the same

VII. QUESTIONNAIRE SUMMARY:

1. PROCESS: Please rate how well the conference was planned.

Poor: 1
Fair: 4
Excellent: 15

Please rate how well the program was adhered to:

Poor: 0
Fair: 7
Excellent: 13

- 2. CONTENT: Please rate the information you received to indicate how much:
 - a. You already knew:

None: 1 Some: 10 Most: 7

- b. You will use in your planning to stengthen:
- 1) Plans for response to earthquake forecast:

None: 1 Some: 11 Most: 7

2) Programs for identification and mitigation of earthquake hazards:

None: 3 Some: 11 Most: 5 3) Earthquake response and recovery planning:

None: 2 Some: 9 Most: 7

- 3. CONFERENCE FORMAT AND METHODOLOGY: Based on the overall design of the Conference:
 - a. How well did the plenary session/workshop format work in structuring the Conference?

Not well: 10 Very well: 8

b. How well did the presentations in the plenary sessions relate to the follow-up workshops?

Not well: 2
Well: 13
Very well: 4

c. Did the workshop format allow for a useful exchange of information and/or experiences?

Not well: 4
Well: 8
Very well: 7

- 4. OBJECTIVES: How well did the Conference achieve its following stated objectives?
 - a. Clarified understanding of governmental response to earthquake risk assessment and forecasted events.

Poor: 2
Fair: 8
Excellent: 9

b. Enabled you to formulate recommendations about policies and strategies for meeting needs resulting from forecast.

Poor: 2
Fair: 12
Excellent: 5

c. Enabled you to identify research and applications in the identification and mitigation of the earthquake hazard which could be utilized in your planning.

Poor: 3
Fair: 12
Excellent: 5

d. Enabled you to identify useful approaches and methods in earthquake emergency response and recovery planning.

Poor: 2
Fair: 12
Excellent: 5

e. Enabled you to develop recommendations for the application of current research in your planning.

Poor: 1
Fair: 12
Excellent: 7

5. LENGTH: Given the stated objectives, how would you rate the length of the Conference?

Too short:

Just right:

11 (Most comments said the Too long:

8 Thursday's exercise was too long)

- 6. CONFERENCE THEMES: Based on each day's theme:
 - a. How well do you feel you will be able to use the information you obtained at this Conference in your own planning?

Not at all: 2
Somewhat: 10
Very well: 7

b. How feasible will it be for you to implement the policies and approaches expressed at this Conference in your planning situation?

Not very feasible: 2 Somewhat: 15 Highly feasible: 2

c. How likely is it that you will directly apply some of these approaches and research findings within the next year in your planning situation?

Not very likely: 3
Somewhat: 9
Highly likely: 7

7. OVERALL RATING: How would you rate the Conference overall?

Not useful: 2
Moderately useful: 7
Very useful: 10

OPEN-ENDED QUESTIONS:

8. WHAT WERE THE CONFERENCE'S STRONGEST POINTS:

- U.S./foreign exchange; the international "mix"
- Tight schedule
- Bernson's low-keyed manner and leadership
- Hospitable environment/facilities and amenities
- Sessions chairs, workshop moderators/quality & breadth of presentations
- Outstanding staff
- Workshop format enabled sharing of vital current information
- Exposure to international experts and practitioners
- Technical and scientific presentations
- Excellent exchange at luncheons and banquets excellent food wine
- Participation of public elected officials
- Brought together third world and industrial nation planners
- Introduced scientists to administrators' problems and vice versa
- Extraordinary planning and coordination effort
- Translation and audio-visual services
- Awareness of information sources for future information
- Selection of topics

9. WHAT WERE THE CONFERENCE'S WEAKEST POINTS?

- Speakers with printed materials should be requested to summarize rather than to read verbatim
- Organize effective distribution of printed materials
- Length of the Seismos '83 exercise
- Lack of examples of long-term mitigation except for Davis & Kockelman
- Limit each speaker to a specific subject; limit number of speakers
- Start breakfast 7:00 8:00 a.m.; start work at 8:00 a.m.
- The box lunch
- More time was needed for exchange of knowledge & experiences
- Spouses were isolated
- Keep evenings free
- Split hotels are bad situation
- Foreign speakers telling about events in their countries but not explaining specifically how they will cope next time
- Keep strictly on schedule; breaks too long
- Most speakers spoke in generalities; specifics lacking
- Linkage of plenary sessions to workshops
- Too much time spent on plenary and preparedness; not enough on response
- Summarizing workshop conclusions

- 10. IN WHAT TECHNICAL AREAS DO YOU FEEL A NEED FOR ADDITIONAL INFOR-MATION?
 - Planning
 - Microzoning
 - Mass hospitalizations (up to 50,000 injuries) first aid, triage, evacuation/hospitalization
 - Mass care (hundreds of people) Housing, food, clothing, lost people (children), security, water, etc.
 - Personal and family preparedness
 What to do at family level, before, during, and after an earthquake
 - Discussion of the way to institutionalize international cooperation and coordination:
 - A way is needed for permanent, regular interchange in order to:
 exchange technical and scientific information between countries; achieve emergency aid in case of major disaster (sometimes the aid is not needed and is another difficult problem to resolve), "lubricate" the aid mechanisms; provide names, telephones, addresses of responsible people.
 - Specifics of experiences (e.g., dead, injured, utilities); end results; what worked and why; what did not work and why.
 - Government response -- the politics of risk
 - Causes of quakes
 - Actual time-phased actions of earthquake motion
 - Prediction capability progress
 - Earthquake effects that can be expected on modern structures
 - Telephone capabilities for response; what is recommended for hardening the sites of telephone switches in ciritical facilities?
 - More operational facts
 - Copies of legislation enacted by cities, states, countries
 - Access to earthquake prediction scientists
 - Adaption of prediction/prevention measures at grass roots level
 - Interpretation of the P-wave, etc. on earthquake recorder; explanation of dots and acronyms on the display map.
 - Translated science for non-scientists
 - Hazard risk maps
 - Long-term reduction techniques; hazard reduction success examples